

Message Text

LIMITED OFFICIAL USE

PAGE 01 LUSAKA 01297 01 OF 03 132051Z
ACTION SCA-01

INFO OCT-01 AF-10 ISO-00 PPT-01 SCS-03 MMO-01 SIG-01
VO-03 SSO-00 /021 W
-----132122Z 110299 /66
O 131750Z MAY 77
FM AMEMBASSY LUSAKA
TO SECSTATE WASHDC IMMEDIATE 5630

LIMITED OFFICIAL USE SECTION 1 OF 3 LUSAKA 1297

FOR SCA/VO; SCA/PPT; SCA/SCS; AF/E

E.O. 11652: N/A
TAGS: CGEN, ZA
SUBJ: CONSULAR PACKAGE FY 1979

REF: STATE 87841

AS RECOMMENDED, EMBASSY LUSAKA CONSULAR PACKAGE FOR FY 1979
IS BEING TRANSMITTED TELEGRAPHICALLY IN ORDER TO MEET DUE
DATE ESTABLISHED IN REFTEL.
SCHEDULE I - IMMIGRANT VISAS
ZAMBIA, LUSAKA

	FY1976	*61977	*61978	FY1979
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
	10/1/75-	19/1/76-	10/1/77-	10/1/78-
NUMBER	9/30/76	9/30/77	9/30/78	9/30/79
1	320	380	390	390
2	1	2	1	1
3	321	382	391	391
4	600	750	760	760
5	10	72	0	0
6	0	100	500	500
7	610	922	1,260	1,260
8	1,200	1,250	1,250	1,250

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LUSAKA 01297 01 OF 03 132051Z

9	0	0	0	0
10	0	0	0	0
11	1,200	1,250	1,250	1,250
12	1,810	2,172	2,510	2,510
13	0	0	0	0
14	100	100	100	100

SCHEDULE II - NON IMMIGRANT VISAS

15	1,654	1,870	2,000	2,000
16	136	150	150	150
17	1,790	2,020	2,150	2,150
18	850	800	800	800
19	50	8	0	0
20	0	70	200	200
21	900	878	1,000	1,000
22	900	,000	1,000	1,000
23	0	200	200	200
24	0	0	0	0
25	900	1,200	1,200	1,200
26	1,800	2,078	2,200	2,200
27	1,402	1,450	1,480	1,480
28	0	0	0	0
29	0	0	0	0
30	0	0	0	0
31	50	80	80	80
32	2	2	2	2
33	3	3	3	3

SCHEDULE III - SPECIAL CONSULAR SERVICES

34	0	1	1	1
35	0	7	10	10
36	298	300	300	300
37	10	10	10	10
38	3	4	4	4
39	0	0	0	0
40	5	5	5	5

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LUSAKA 01297 01 OF 03 132051Z

41	316	327	330	330
42	150	150	150	150
43	0	0	0	0
44	0	0	100	100
45	150	150	250	250
46	300	300	300	300
47	0	0	0	0
48	0	0	0	0
49	300	300	300	300
50	450	450	550	550
51	50	45	45	45

SCHEDULE IV - CITIZENSHIPS AND PASSPORTS SERVICES

52	174	180	180	180
53	0	0	0	0
54	174	180	180	180
55	0	0	0	0
56	40	40	40	40
57	5	5	5	5
58	20	20	20	20

59	0	0	0	0
60	0	0	0	0
61	413	425	2	425 425
62	0	0	0	0
63	413	425	425	425
64	360	360	360	360
65	0	0	0	0
66	0	60	200	200
67	360	420	560	560
68	900	900	900	900
69	0	0	0	0
70	0	0	0	0
71	900	900	900	900
72	1,260	1,260	1,260	1,260
73	1,184			
74	46	53	53	53
75	1,250			

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 LUSAKA 01297 01 OF 03 132051Z

SCHEDULE V - CONDITION AND USTIFICATIONS

FY 1976

HOURS GAINED	AMERICAN	LOCAL
OVERTIME	200	40
DETAILS IN	0	0
HOURS LOST IU HS	0	0
DETAILS OUT	0	0

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 LUSAKA 01297 02 OF 03 132103Z

ACTION SCA-01

INFO OCT-01 AF-10 ISO-00 PPT-01 SCS-03 MMO-01 SIG-01

VO-03 SSO-00 /021 W

-----132157Z 110657 /66

O 131750Z MAY 77

FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC IMMEDIATE 5631

LIMITED OFFICIAL USE SECTION 2 OF 3 LUSAKA 1297

STAFFING GAPY 0 0
 PROLONGED LEAVE 0 0

AMERICAN VISAS SCS PPT GENERAL TOTAL

76 0 0 0 1 1
 77 0 0 0 1 1
 78 0 0 0 1 1

INCREASE

79 0 0 0 1 1
 80 0 0 0 1 1

LOCALS

81 0 0 0 2 2
 82 0 0 0 2# 2
 83 0 0 0 2 2

INCREASE/DECREASE

84 0 0 0 0 0
 85 0 0 0 0 0

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED

AMERICAN 0 LOCAL 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER
 THAN FEDERAL BENEFITS: N/A

AMERICAN 0 LOCAL 0

HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES
 ON FEDERAL BENEFITS:

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LUSAKA 01297 02 OF 03 132103Z

AMERICAN 30 LOCAL 20

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS (CHECK ONE)

1. NOT DONE
2. DONE BY SY
3. DONE BY CONSULAR SECTION X

A. SPECIAL FRAUD UNIT OR

B. REGULAR PERSONNEL

IF DONE BY CONSULAR UNIT, MANHOURS FOR:

AMERICAN 35 LOCAL 68

VISA APPLICATIONS 80 RATE OF INCREASE 6 PERCENT

PPT. APPLICATIONS 3 RATE OF INCREASE 0

DONE FOR INS 20 RATE OF INCREASE 0 PERCENT

OF CASES INVESTIGATED, WHAT PERCENT FINALLY ISSUED

VISAS 75 PERCENT

PPT 100 PERCENT

C. U.S. CITIZENS IN JAIL 3/31/77 0

D. SERVICES FOR INS

1. NUMBER OF RE-ENTRY PERMITS EXTENSION 30
2. NUMBER OF I-151 CARD SURRENDERED 2
3. I-151 CARDS INTERVIEWS--LOST OR STOLEN 3

E. LOST OF NATIONALITY CASES 0
INCLUDING RENUNCIATIONS

F. FOUND PASSPORT CASES PROCESSED 10

G. CONSULAR AGENTS - ESTIMATE PERCENTAGE 0 PERCENT

H. FURNISH BREAKDOWN OF CONSULAR STAFFING PATTERN FOR POST:
CONSULAR SECTION CONSISTS OF TWO FSLs AND ONE AMERICAN CONSULAR
OFFICER. FSLs REPORT DIRECTLY TO CONSULAR OFFICER. BOTH FSLs
ARE CROSS-TRAINED BUT THE SENIOR FSL HAS PRIMARY RESPONSIBILITY
FOR IVS AND STATISTICS WHILE THE JUNIOR FSL HAS PRIMARY RESPON-
SIBILITY FOR NIVS.

END UNCLASSIFIED BEGIN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LUSAKA 01297 02 OF 03 132103Z

I. COMMENTS:

1. WHILE ZAMBIA IS AN AFRICAN COUNTRY, ASIAN REXMDDENTS AND
CONTRACT WORKERS ACCOUNT FOR THE MAJORITY OF ALL IMMIGRANT
AND NON-IMMIGRANT VISA WORK. THE CONTRACT SYSTEM EN-
COURAGES BI-ANNUAL TRAVEL BY PROVIDING FREE TRANSPORT TO THE
HOME COUNTRY. MOST SOUTH ASIANS AND WEST AFRICANS SEEK TO
USE THIS OPPORTUNITY TO VISIT THE U.S.

2. THE WEST INDIANS ARE USUALLY SINGLE FEMALES WORKING AS
SECRETARIES IN VARIOUS ZAMBIAN MINISTRIES. THE WEST INDIANS
WISH TO VISIT THE U.S. AT THE TERMINATION OF THEIR CONTRACTS.
THE FACT THAT THEY HAVE TERMINATED THEIR CONTRACTS AND WILL
NOT BE RETURNING TO ZAMBIA MAKES IT NECESSARY TO INTERVIEW
THEM IN DEPTH BEFORE MAKING ANY FINAL DECISIONS. THE INDIANS,
FOR OTHER COMPELLING REASONS, ARE ALSO HIGHLY SUSPECT WHEN
APPLYING FOR NON-IMMIGRANT VISAS AS STATE A-5127 OF OCTOBER 21,
1976 MAKES CLEAR. INDIANS ARE SOME OF THE MOST BLATANT OFFENDERS
IN ADJUSTMENT OF STATUS STATISTICS. IN THE CASE OF EMBASSY
LUSAKA EVERY CASE OF ADJUSTMENT OF STATUS REFERRED TO THE
EMBASSY BY THE IMMIGRATION AND NATURALIZATION SERVICE HAS
CONCERNED INDIVIDUALS OF INDIAN ORIGIN.

3. THE INDIANS OF ZAMBIA CONTINUE TO FEAR ACTION AGAINST
THEMSELVES AS A COMMUNITY ON THE ORDER OF WHAT HAS TAKEN
PLACE IN UGANDA AND MALAWI IN RECENT YEARS. MOREOVER,
IN THE LAST YEAR A PROLONGED ANTI-ASIAN CAMPAIGN HIGHLIGHTED
ANXIETIES CONCERNING THE COMMUNITY. WHEN ONE ADDS TO ALL
OF THIS THE INSTITUTION OF GOVERNMENT POLICIES MANDATING
NATIONAL SERVICE IN BUSH CAMPS BY MALE AND FEMALE SCHOOL
LEAVERS, POLICIES AFFECTING LAND TENURE, AND THE NUMBER OF
BUILDINGS ONE CAN OWN, THE PRESSURE UPON THE INDIAN COMMUNITY
TO EXIT ZAMBIA BECOMES EVEN MORE UNDERSTANDABLE. BUT THIS
DOES NOT SUM UP THE TOTAL OF THE FACTORS PUSHING THE
INDIANS TO LEAVE ZAMBIA. IN A NUMBER OF SPECTACULAR

CURRENCY CASES INDIANS HAVE BEEN APPREHENDED ALLEGEDLY
ATTEMPTING TO EXPORT MILLIONS OF KWACHA OUT OF ZAMBIA IN
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 LUSAKA 01297 02 OF 03 132103Z

VIOLATION OF THE EXCHANGE CONTROL ACT. THE MINISTER OF
HOME AFFAIRS, MR. AARON MILNER, HAS DECLARED THAT THE
ZAMBIAN CITIZENSHIP OF SUCH OFFENDERS WOULD BE REVOKED AS
PART OF THEIR PUNISHMENT. FINALLY, THE INDIAN COMMUNITY

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 LUSAKA 01297 03 OF 03 131937Z
ACTION SCA-01

INFO OCT-01 AF-10 ISO-00 PPT-01 SSO-00 SCS-03 MMO-01
SIG-01 VO-03 /021 W
-----132207Z 108356 /66
O 131750Z MAY 77
FM AMEMBASSY LUSAKA
TO SECSTATE WASHDC IMMZKATE 5632

LIMITED OFFICIAL USE SECTION 3 OF 3 LUSAKA 1297

IN ZAMBIA FEELS IT SUFFERS OUT OF PROPORTION TO OTHERS FROM
ZAMBIA'S HIGH CRIME RATE. THESE INCIDENTS INCLUDE BURGULARY,
EXTORTION AND CRIMES AGAINST PERSON, AGAINST WHICH THE ZAMBIAN
POLICE HAVE SHOWN UNUSUAL INEFFECTIVENESS.

4. GIVEN THE FEARS OF THE INDIAN COMMUNITY, THE PUSH FACTORS
AADY#INDICATED AND THE ATTRACTIVE PULL WHICH THE U.S.
PRESENTS FOR THEM, AND OPEN SOCIETY WITH RELATIVE

HARMONY AMONGST THE RACES, HAVING A FERTILE ENVIRONMENT FOR
AN ENTREPRENEUR IN A FREE ENTERPRISE SYSTEM, ZAMBIA'S
MORE THAN 30,000 ASIANS CAN BE EXPECTED TO CONTINUE TO
USE BOTH LEGAL AND EXTRA-LEGAL MEANS TO SECURE ENTRY INTO
THE U.S. THE RESULT IS THAT BOTH NON-IMMIGRANT AND IMMIGRWNT
VISA APPLICANTS OF ASIAN ORIGIN REQUIRE EXTRA SCRUTINY
INVOLVING MUCH ADDITIONAL TIME ON A ROUTINE BASIS.

5. AS THE CONSULAR PACKAGE FIGURES FOR THE EARLY AND MID-

1970'S INDICATE, THERE HAS BEEN A SUBSTANTIAL INCREASE IN THE WORKLOAD OF THE CONSULAR SECTION. IN THE FUTURE, FURTHER INCREASES ARE TO BE EXPECTED, ALTHOUGH NOT AS DRAMATIC AS IN THE PAST, PARTICULARLY IN THE AREA OF IMMIGRANT VISAS ISSUED AS THE NUMBER OF APPLICANTS ELIGIBLE FOR SECOND AND FIFTH PREFERENCE VISAS INCREASES WITH A CONSEQUENT MULTIPLIER EFFECT. ALSO, THE EXISTING DOMINANT PATTERN OF INDIAN BUSINESS-LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LUSAKA 01297 03 OF 03 131937Z

MEN ATTEMPTING TO BECOME TREATY INVESTORS IN THE U.S. SHOULD CONTINUE.

6. THE INCREASING WORKLOAD IN THE CONSULAR SECTION HAS NOT BEEN MATCHED BY AN INCREASE IN PERSONNEL. AS WAS STATED IN THE INSPECTOR'S REPORT OF MARCH 1976, THE CONSULAR WORKLOAD IS SUCH THAT IT IS, QUOTE, "MORE THAN A FULL TIME JOB FOR THE CONSULAR OFFICER," END QUOTE. THE EFFECT OF THIS TREND UPON THE CONSULAR SECTION HAS BEEN TO REDUCE THE QUALITY OF THE SERVICES OFFERED TO BOTH AMERICANS AS WELL AS NON-AMERICANS. AT PRESENT THE EMBASSY IS NOT STAFFED WITH A PROPER BACK-UP FOR THE CONSULAR OFFICER YET TIME AWAY FROM THE OFFICE SUCH AS IN CONSULAR TRIPS IS NECESSARY, ESPECIALLY FOR EMERGENCY PURPOSES, IN VIEW OF ZAMBIA'S RATHER UNIQUE SITUATION, HAVING CONFLICTS OF SEVERAL BORDERS. ANOTHER EFFECT OF THE SQUEEZE ON TIME HAS BEEN TO CUT OUT SUCH THINGS AS SPECIAL REPORTS, OFFICE CALLS AND OPTIONAL CORRESPONDENCE. DUE TO GRZ RESTRICTIONS UPON THE NUMBER OF OFFICIAL AMERICANS ALLOTTED AT THE EMBASSY, A CHANGE IN ALLOCATION OF OFFICE HOURS FOR THE EMBASSY IS NOT POSSIBLE SINCE MOST EMBASSY SECTIONS ARE BUSY ONE-MAN SECTIONS. HOWEVER, THE ADDITION OF A LOCALLY HIRED AMERICAN PART-TIME EMPLOYEE WOULD GREATLY ENHANCE THE EFFECTIVENESS OF THE CONSULAR SECTION. FURTHERMORE, IT IS THE RECOMMENDATION OF THE EMBASSY THAT A PART-TIME POSITION BE ALLOCATED FOR THE CONSULAR SECTION.

CLINGERMAN

NOTE BY OC/T: #AS RECEIVED.

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 13-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977LUSAKA01297
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770169-0981
Format: TEL
From: LUSAKA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770562/aaaacbdm.tel
Line Count: 373
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 80723895-c288-dd11-92da-001cc4696bcc
Office: ACTION SCA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 77 STATE 87841
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2538267
Secure: OPEN
Status: NATIVE
Subject: CONSULAR PACKAGE FY 1979
TAGS: CGEN, ZA
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/80723895-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009